

OPINIONS OF THE SUPREME COURT AND COURT OF APPEALS OF SOUTH CAROLINA

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CONTENTS

THE SUPREME COURT OF SOUTH CAROLINA PUBLISHED OPINIONS AND ORDERS

None

UNPUBLISHED OPINIONS

None

PETITIONS - UNITED STATES SUPREME COURT

27998 – In the Matter of Richard G. Wern

PETITIONS FOR REHEARING

28010 – Palmetto Construction Group v. Restoration Specialists

Pending

28012 – Nationwide v. Sharmin Walls

Pending

28015 – Richard Ralph v. Paul Dennis McLaughlin

Pending

The South Carolina Court of Appeals

PUBLISHED OPINIONS

8

Pending

Pending

Pending

5814-The State v. Guadalupe G. Morales

| correction was a constant of the constant of t | O |
|--|---------|
| 5815-Kenneth L. Barr v. Darlington County School District | 17 |
| UNPUBLISHED OPINIONS | |
| 2021-UP-106-SCDSS v. Nathan T. Lang (Filed March 30, 2021) | |
| 2021-UP-107-Statea v. Willie Edward Byrd, III | |
| 2021-UP-108-Margaret Carr v. TW Graham and Company, LLC | |
| 2021-UP-109-Lamont Jeremiah McCauley v. Paul Wickensimer | |
| 2021-UP-110-Stephanie Collins v. Gary Collins | |
| 2021-UP-111-Christine Crabtree v. Donald Crabtree (4) | |
| 2021-UP-112-John Cross and Steven Cross v. Gregory Weaver | |
| 2021-UP-113-Raymond A. Wedlake v. Benjamin Acord | |
| PETITIONS FOR REHEARING | |
| 5794-Sea Island Food v. Yaschik Development (2) | Pending |
| 5799-Glenn E. Vanover v. State | Pending |

5802-Meritage Asset Management, Inc. v. Freeland Construction

5804-Carolina Center Building Corp. v. Enmark Stations, Inc.

5805-State v. Charles Tillman

| 5806-State v. Ontavious D. Plumer | Pending |
|--|---------|
| 5807-Road, LLC and Pinckney Point, LLC v. Beaufort County | Pending |
| 5808-State v. Darrell O. Boston (2) | Pending |
| 5809-Lamar Clark v. Philips Electronics | Pending |
| 2021-UP-013-Federal National Mortgage Assn. v. Richard C. Ivey | Pending |
| 2021-UP-024-State v. John Michael Hughes | Pending |
| 2021-UP-045-Kenneth Davis v. Cole Dunn | Pending |
| 2021-UP-060-John Doe v. The Bishop of Charleston (2) | Pending |
| 2021-UP-074-State v. David Harold Campbell | Pending |
| 2021-UP-086-State v. M'Andre Cochran | Pending |
| 2021-UP-088-Dr. Marvin Anderson v. Mary Thomas | Pending |
| | |

PETITIONS-SOUTH CAROLINA SUPREME COURT

| 5588-Brad Walbeck v. The I'On Company | Pending |
|---|---------|
| 5641-Robert Palmer v. State et al. | Pending |
| 5691-Eugene Walpole v. Charleston Cty. | Pending |
| 5714-Martha M. Fountain v. Fred's Inc. | Pending |
| 5715-Christine LeFont v. City of Myrtle Beach | Pending |
| 5722-State v. Herbie V. Singleton, Jr. | Pending |
| 5725-In the matter of Francis A. Oxner | Pending |
| 5726-Chisolm Frampton v. SCDNR | Pending |
| 5730-Patricia Damico v. Lennar Carolinas | Pending |

| 5731-Jericho State v. Chicago Title Insurance | Pending |
|---|---------|
| 5735-Cathy J. Swicegood v. Polly A. Thompson | Pending |
| 5736-Polly Thompson v. Cathy Swicegood | Pending |
| 5749-State v. Steven L. Barnes | Pending |
| 5750-Progressive Direct v. Shanna Groves | Pending |
| 5751-State v. Michael Frasier, Jr. | Pending |
| 5755-Stephen A. Connelly v. The Main Street America Group | Pending |
| 5758-State v. Deshanndon M. Franks | Pending |
| 5759-Andrew Young v. Mark Keel | Pending |
| 5760-State v. Jaron L. Gibbs | Pending |
| 5764-State Farm v. Myra Windham | Pending |
| 5767-State v. Justin Ryan Hillerby | Pending |
| 5768-State v. Antwuan L. Nelson | Pending |
| 5769-Fairfield Waverly v. Dorchester County Assessor | Pending |
| 5773-State v. Mack Seal Washington | Pending |
| 5783-SC Dep't of Commerce, Division of Public Railways v. Clemson | Pending |
| 5784-Arrowpointe Federal Credit Union v. Jimmy Eugene Bailey | Pending |
| 5798-Christopher Lampley v. Major Hulon | Pending |
| 5800-State v. Tappia Deangelo Green | Pending |
| 2019-UP-331-Rajinder Parmar v. Balbir S. Minhas | Pending |
| 2020-UP-013-Sharon Brown v. Cherokee Cty. School District | Pending |

| 2020-UP-020-State v. Timiya R. Massey | Pending |
|---|-----------------|
| 2020-UP-108-Shamsy Madani v. Rickey Phelps | Pending |
| 2020-UP-133-Veronica Rodriguez v. Peggy Evers | Pending |
| 2020-UP-144-Hubert Brown v. State | Pending |
| 2020-UP-145-Kenneth Kurowski v. Daniel D. Hawk | Pending |
| 2020-UP-148-State v. Ronald Hakeem Mack | Pending |
| 2020-UP-169-State v. James Alfonza Biggs, III | Pending |
| 2020-UP-178-State v. Christian A. Himes | Pending |
| 2020-UP-196-State v. Arthur J. Bowers | Pending |
| 2020-UP-197-Cheryl DiMarco v. Brian DiMarco (3) | Pending |
| 2020-UP-198-State v. Sidney Moorer | Pending |
| 2020-UP-199-State v. Joseph Campbell Williams, II | Pending |
| 2020-UP-219-State v. Johnathan Green | Pending |
| 2020-UP-235-Misty A. Morris v. BB&T Corp. (David Proffitt) | Pending |
| 2020-UP-236-State v. Shawn R. Bisnauth | Pending |
| 2020-UP-237-State v. Tiffany Ann Sanders | Pending |
| 2020-UP-238-Barry Clarke v. Fine Housing, Inc. | Pending |
| 2020-UP-241-State v. Mimi Joe Marshall | Pending |
| 2020-UP-244-State v. Javon Dion Gibbs | Pending |
| 2020-UP-245-State v. Charles Brandon Rampey | Pending |
| 2020-UP-247-Ex Parte: Teresa L. Ferry (SCDSS v. Reavenell & Nelson) | Denied 04/01/21 |
| 2020-UP-255-State v. Angela D. Brewer | Pending |

| 2020-UP-262-Neelu Choudhry v. Viresh Sinha | Pending |
|---|---------|
| 2020-UP-265-Jonathan Monte, Sr. v. Rodney Dunn | Pending |
| 2020-UP-269-State v. John McCarty | Pending |
| 2020-UP-271-State v. Stewart Jerome Middleton | Pending |
| 2020-UP-272-State v. Heyward L. Martin, III | Pending |
| 2020-UP-275-Randall Seels v. Joe Smalls | Pending |
| 2020-UP-284-Deonte Brown v. State | Pending |
| 2020-UP-290-State v. Phillip Wesley Walker | Pending |
| 2020-UP-305-SCDSS v. Natalia Coj and Fernando Hernandez | Pending |
| 2020-UP-307-State v. Craig C. Busse | Pending |
| 2020-UP-310-Christine Crabtree v. Donald Crabtree (3) | Pending |
| 2020-UP-323-John Dalen v. State | Pending |
| 2020-UP-336-Amy Kovach v. Joshua Whitley | Pending |
| 2021-UP-009-Paul Branco v. Hull Storey Retail | Pending |
| 2021-UP-029-State v. Tyrone A. Wallace, Jr. | Pending |

THE STATE OF SOUTH CAROLINA In The Court of Appeals

The State, Respondent,v.Guadalupe Guzman Morales, Appellant.Appellate Case No. 2017-001796

Appeal From Lancaster County Roger E. Henderson, Circuit Court Judge

Opinion No. 5814 Heard February 9, 2021 – Filed April 7, 2021

REVERSED AND REMANDED

Appellate Defender Katherine Haggard Hudgins, of Columbia, for Appellant.

Attorney General Alan McCrory Wilson and Senior Assistant Deputy Attorney General William M. Blitch, Jr., both of Columbia, for Respondent.

KONDUROS, J.: Guadalupe Guzman Morales appealed his convictions for assault with intent to commit criminal sexual conduct (CSC) with a minor, second degree; CSC with a minor, second degree; and CSC with a minor, first degree. This court affirmed his convictions. *State v. Morales*, Op. No. 2020-UP-001 (S.C. Ct. App. filed Jan. 8, 2020). The supreme court granted certiorari and reversed and remanded this court's opinion. *State v. Morales*, Op. No. 2020-MO-009 (S.C. Sup.

Ct. filed Sept. 23, 2020). This mandate resulted from the supreme court's opinion, *State v. Perry*, 430 S.C. 24, 37, 842 S.E.2d 654, 661 (2020), in which it overruled *State v. Wallace*, 384 S.C. 428, 683 S.E.2d 275 (2009), a case that was an integral part of this court's original analysis. Upon reconsideration on remand from the supreme court, we reverse and remand.

FACTS/PROCEDURAL BACKGROUND

Morales was arrested in 2002 for CSC with a minor based on allegations of abusing the victim (Victim) between 1999 and 2000. In 2016, a Lancaster County grand jury indicted Morales. At a pretrial hearing, the State moved to allow Victim's sister (Sister) to testify about prior bad acts by Morales. According to the State's theory, Sister experienced similar abuse as Victim, and Sister's testimony fit the common scheme or plan exception under Rule 404(b), SCRE. Sister testified Morales attempted to have intercourse with her when she was in the third grade; she explained that one night she had difficulty falling asleep and Morales invited her into bed. She recalled that when she got into bed with Morales, he pulled her underpants down and "his penis was touching [her butt]." She also described a couple of prior occasions when Morales put his hands down her pants. She stated the abuse began when she was three years old and occurred on three occasions; she explained the abuse occurred at home when her mother was not there.

Morales objected after Sister's testimony and argued, "We take the position that [Sister's testimony] should not be admissible because . . . it doesn't meet the test of $[Lyle^2]$ number one. And, number two, it is highly prejudicial." The State argued Sister's testimony would not be prejudicial because Morales had the opportunity to cross-examine her and the jury could determine her credibility at trial. The trial court issued a conditional ruling admitting Sister's testimony over Morales's objection.

¹ Morales moved to quash the indictments based on delay. The circuit court treated this as a motion for a speedy trial and found the case should go forward after considering all the evidence presented. This issue is not appealed.

² State v. Lyle, 125 S.C. 406, 427, 118 S.E. 803, 811 (1923) (explaining the common plan or scheme exception requires "such a visible connection between the extraneous crimes and the crime charged as will make evidence of one logically tend to prove the other").

At trial, Victim explained Morales was not her biological father but she grew up believing he was. She stated Morales began touching her in a sexual manner when she was four years old. She further described an escalating period of abuse that began with touching and progressed to digital penetration. According to Victim's account, this period of abuse led to an incident on her eleventh birthday when Morales threatened to withhold her birthday trip to Carowinds if she did not get in bed with him. She recalled Morales engaging in intercourse with her when she got in the bed. She also stated the intercourse continued after her eleventh birthday. She testified Morales abused her at home, in the car, and at the river. She recalled her mother and siblings were ordinarily out of the house when the abuse occurred.

Prior to Sister's testimony at trial, Morales requested a final ruling on the admissibility of Sister's testimony. Morales objected to the admission of her testimony, arguing:

> It appears to me that it is becoming a little bit more clear as to where the conspiracy is, if that's what you want to call it; the pattern. And I think that now I'm seeing a pattern of . . . conspiracy. But the consortium of witnesses that are saying the same thing for the same reason. We believe it's vindication. We believe . . . it's stemming from the grandmother.[3] But now after hearing [Victim's] testimony it appears to be clear that's what it is. So we think that the testimony of [Sister] ... will be improper bolstering of [Victim's] testimony. We think it is improper and should not be allowed.

The trial court denied the motion without hearing from the State and explained: "I do find that the similarities outweigh the dissimilarities and taking their testimony would tend to show a common scheme or plan by Mr. Morales." Sister testified last for the State. She testified about the alleged abuse from Morales; her trial testimony was consistent with her pretrial hearing testimony. Sister also confirmed

³ At trial, Morales attempted to show Victim's grandmother planted the abuse allegations by pressuring Victim to disclose. During the grandmother's cross-examination, Morales alleged she was "messed up" and made up the abuse allegations due to her own history of abuse. He also questioned Sister about her grandmother's role in disclosing the abuse.

she grew up believing Morales was her biological father; however, she explained she was unsure if Morales actually was her biological father and had asked him to take a paternity test.

Following Sister's testimony, the State rested, and Morales moved for a directed verdict. The trial court denied the motion, and Morales testified in his defense. At the close of trial, the jury found Morales guilty as indicted. The trial court sentenced him to thirty years' imprisonment for CSC with a minor, first degree; ten years' imprisonment to be served consecutively for CSC with a minor, second degree; and ten years' imprisonment to be served concurrently for assault with intent to commit CSC with a minor, second degree. This appeal followed.

STANDARD OF REVIEW

"A ruling on the admissibility of evidence is within the sound discretion of the trial court and will not be reversed absent an abuse of discretion. An abuse of discretion occurs when the trial court's ruling is based on an error of law." *State v. Washington*, 379 S.C. 120, 123-24, 665 S.E.2d 602, 604 (2008) (citation omitted).

LAW/ANALYSIS⁴

⁴ As an initial matter, the State argues Morales's argument is unpreserved because he conceded similarities between the Victim's and Sister's testimonies when he stated:

It appears to me that it is becoming a little bit more clear as to where the conspiracy is, if that's what you want to call it; the pattern. And I think that now I'm seeing a pattern of . . . conspiracy So we think that the testimony of [Sister] . . . will be improper bolstering of [Victim's] testimony. We think it is improper and should not be allowed.

The State contends Morales's improper bolstering language is evidence he changed his objection and waived the Rule 404(b) issue. However, the trial court understood Morales was still arguing against the admission of Sister's testimony as prior bad act evidence and ruled, "I do find that the similarities outweigh the

Morales contends Sister's testimony does not fall within the common scheme or plan exception for the admission of prior bad act evidence. We agree.

Because this court relied on *Wallace* in originally deciding Morales's appeal, we must now re-examine it under the analytical framework set forth in *Perry*. In *Perry*, the court rejected the test adopted in *Wallace* that determined whether prior bad acts established a common scheme or plan based exclusively on the similarities between the prior acts and the pending charges. 430 S.C. at 35-37, 842 S.E.2d at 660-61. According to *Perry*'s majority opinion, a similarities-only test abandoned the long-standing "logical connection" test established in the seminal prior bad act case, *Lyle*. *Id*.

For the first time in our jurisprudence, contrary to over eighty years of interpretation of Rule 404(b) and its pre-Rules predecessor *Lyle*, the [c]ourt [in *Wallace*] stated, "A close degree of similarity establishes the required connection between the two acts and no further 'connection' must be shown for admissibility." 384 S.C. at 436, 683 S.E.2d at 279. . . . We find this statement from—and the reasoning and holding in—our opinion in *Wallace* is based on a misunderstanding of Rule 404(b) and our cases interpreting it, particularly the "seminal" case *Lyle*. The decision in *Wallace* effectively created a new rule of evidence, and rendered meaningless the restrictive application of the common scheme or plan exception that is so deeply embedded in our precedent. . . . We now overrule *Wallace*.

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dissimilarities and taking their testimony would tend to show a common scheme or plan by Mr. Morales." Consequently, the issue is preserved. *See State v. Hopkins*, 431 S.C. 560, 569, 848 S.E.2d 368, 372 (Ct. App. 2020) ("The failure to raise specific grounds for an objection will not prevent the appellate court from addressing an issue when the record indicates that the trial court and the State understood the basis for the objection." (quoting *State v. Bowers*, 428 S.C. 21, 29, 832 S.E.2d 623, 627 (Ct. App. 2019))).

Id. (footnotes omitted).

The *Perry* court instructed that the proper question for determining whether prior bad act evidence is admissible to prove common scheme or plan under Rule 404(b) is whether there is a "logical connection." *Id.* at 44, 842 S.E.2d at 664-65. In explaining this connection, the *Perry* court offered the example of *State v*. *McClellan*, 283 S.C. 389, 323 S.E.2d 772 (1984). *Perry*, 430 S.C. at 41, 842 S.E.2d at 663.

The common scheme or plan exception demands more. There must be something in the defendant's criminal process that logically connects the "other crimes" to the crime charged. For example, in *McClellan*, we upheld the admission into evidence of other crimes under the common scheme or plan exception because the State proved the defendant used the same particularly unique method of committing two uncharged crimes that he used to commit the charged crime. We explained,

All three daughters testified concerning the pattern of this and prior attacks. According to them, these attacks commenced about their twelfth birthday, at which time Appellant began entering their bedroom late at night, waking them, and taking one of them to his bedroom. There he would explain the Biblical verse that children are to "Honor thy Father," and would also indicate he was teaching them how to be with their husbands. The method of attack was common to all three daughters.

[*McClellan*,] 283 S.C. at 391, 323 S.E.2d at 773.

The defendant in *McClellan* developed a particularized plan for sexually assaulting his children through which he invoked the Bible, placed a duty on the children to

"honor" him, and placed himself in the role of "teaching" them to submit to sexual violence. The fact he carried out his plan in its unique detail when assaulting all three children warranted the admission of the uncharged crimes into evidence. The evidence had a logical connection to whether a crime was committed and to who committed it. We emphasize today that *McClellan* represents the proper application of Rule 404(b) and remains good law.

Id. at 41-42, 842 S.E.2d at 663-64.

The supreme court decided two other cases the same day it issued the *Perry* opinion and employed its clarified analytical framework to affirm in both instances. *Perry* discusses these two cases—*State v. Durant*, 430 S.C. 98, 844 S.E.2d 49 (2020), and *State v. Cotton*, 430 S.C. 112, 844 S.E.2d 56 (2020)—as examples of how courts should apply the "logical connection" analysis.

In *Durant*, the defendant was charged with CSC in the second degree for sexually assaulting a young girl at the church where the defendant served as pastor. The State offered into evidence the testimony of three other girls the defendant sexually assaulted as evidence of a common scheme or plan. We affirmed the trial court's admission of the "other crimes" because the defendant used a "particularly unique method of committing his attacks" and that method was "common to all the girls." We noted there were differences between the crimes, but relying on our opinion in this case, refused to engage in a "mathematical exercise where the number of similarities and dissimilarities are counted." Rather, we relied on the fact "the method of his attack was more than just similar," it was unique, and because of its uniqueness" 'reasonably tended to prove a material fact in issue." Durant, 430 S.C. at 105, 844 S.E.2d at 52 (quoting Lyle, 125 S.C. at 417, 118 S.E. at 807). As to the particular facts supporting the use of the common scheme or plan exception, we explained,

Durant exercised his position of trust, authority, and spiritual leadership to hold private prayer meetings with teen girls who had grown up in his church. He told them he was praying for their health and good fortune, and represented that part of this process was touching them sexually and having intercourse. Durant then warned the girls of misfortune if they refused or told anyone. Moreover, he used scripture as a means of grooming the children into performing sex acts Indeed, the trial court noted it was one of the more compelling cases of common scheme or plan evidence it has ever seen.

Durant, 430 S.C. at 106, 844 S.E.2d at 53.

Perry, 430 S.C. at 42-43, 842 S.E.2d at 664 (omission by court).

The second case applying the resuscitated "logical connection" test was *Cotton*. In that case, the State offered into evidence the testimony of another victim who had been kidnapped and sexually assaulted by the defendant seven months earlier. *Perry*, at 43, 842 S.E.2d 654, 664. The court found the incidents were "remarkably similar" and had "extensive" similarities. *Id.* Additionally, because Cotton claimed he was not with the victim and that DNA evidence on her jeans belonged to someone else, Cotton's identity was a disputed fact in issue to which the prior victim's testimony was logically relevant. *Id.* at 43 n.9, 842 S.E.2d at 664 n.9.

⁵ In *Cotton*, both victims met the defendant online. *Cotton*, 430 S.C. at 113-14, 844 S.E.2d at 57. He picked them up for a date, forced them both to perform oral sex, drove each to a secluded location, and raped them. *Id.* Additionally, each victim attempted to dissuade Cotton from raping them with a fabricated story and he indicated he would simply "fix" the fictitious problems by putting on a condom. *Id.* at 114, 844 S.E.2d at 57.

With all these cases in mind, we now return to Morales's case. The manner in which the abuse began was similar for both girls. Victim and Sister testified the abuse began with sexual touching at around the same age. Morales was a father-figure to both girls. The abusive events as to Sister occurred when her mother was not present in the home. Some of Victim's abuse occurred in the home when mother was absent but other abusive episodes occurred outside the home. It is impossible to predict what would have occurred had Morales's alleged abuse of Sister continued, and we cannot speculate. Overall, in keeping with the analysis employed in *McClellan*, *Durant*, and *Cotton*, we conclude the prior bad act evidence in this case was not sufficiently logically connected to the indicted conduct such that proof of one tended to prove the other. Rather, the prior bad act evidence veered more into the inadmissible propensity evidence cautioned against by precedent and Rule 404(b). Based on all of the foregoing, Morales's convictions are

REVERSED AND REMANDED.

LOCKEMY, C.J. and HILL, J., concur.

THE STATE OF SOUTH CAROLINA In The Court of Appeals

| Kenneth L. Barr, Claimant, Appel | lant, |
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v.

Darlington County School District, Employer, and S.C. School Boards Insurance Trust, Carrier, Respondents.

Appellate Case No. 2018-001237

Appeal From The Workers' Compensation Commission

Opinion No. 5815 Heard February 2, 2021 – Filed April 7, 2021

AFFIRMED

Preston F. McDaniel, of McDaniel Law Firm, of Columbia; and Gerald Malloy, of Malloy Law Firm, of Hartsville, both for Appellant.

Kirsten Leslie Barr, of Trask & Howell, LLC, of Mount Pleasant, for Respondents.

KONDUROS, J.: In this workers' compensation action, Kenneth L. Barr, Employee, appeals the decision of the Appellate Panel of the South Carolina Workers' Compensation Commission denying his claim for medical and compensation benefits for alleged injuries he argues resulted from exposure to volatile organic compounds (VOCs) in paints he used while working for the Darlington County School District, Employer. We affirm.

FACTS/PROCEDURAL HISTORY

Employee began working as a painter for Employer on May 27, 2009. Before this employment, Employee worked as a commercial painter for a nuclear plant and as a house painter on a self-employed basis, and had other nonpainting jobs. Employee painted both inside and outside Employer's school buildings with a schedule consisting of five eight-hour days during the school year and four tenhour days in the summer.

Approximately one year after Employee began work for Employer, in June of 2010, he reported to his primary care physician, Dr. Raymond Chapman, he had experienced headaches for the past four weeks. After a CT scan did not reveal an abnormality, Dr. Chapman treated Employee over the course of several years as Employee continued to report headaches, as well as anxiety and other ailments. Dr. Chapman noted Employee was "[a] very complicated patient with numerous medical issues."

Employee reported a specific incident during his employment that occurred on March 16, 2015, in which he experienced a severe headache, dizziness, disorientation, and left hand pain. The incident occurred when Employee had not painted yet that day, but was driving to a store to purchase supplies. He testified he became disoriented, and after returning his work vehicle, his wife drove him to the emergency room and he was admitted to the hospital. A CT scan showed no evidence of an abnormality.

Employee saw various specialists and reported chronic headaches and other health concerns. Employee sought treatment with Dr. Marshall White, a private practice neurologist, in late 2012, for severe headache and back pain. About two years later, Employee again sought treatment from Dr. White, reporting "severe headache, memory loss, fatigue, confusion, and disorientation." On May 21, 2015, Dr. White diagnosed Employee with brain damage related to his exposure to VOCs in the paints he used. In his report dated October 21, 2015, Dr. White stated Employee "suffered an encephalopathic condition which has led to severe permanent brain damage," and Employee "is totally and permanently disabled and unsuited for any rehabilitation that would enable him to re-enter the workforce."

Employee's psychological issues were related to his employment, and stated his working conditions caused neither repetitive nor traumatic injury and that Employee had not shown the required elements of an occupational disease. Employer noted Employee admitted he worked in a ventilated area, used a respirator, and painted with a brush and roller, not a sprayer. Employer asserted Dr. White's opinion of brain damage was unsupported by evidence and speculative. Employer noted Dr. Nicholas Lind, who performed neuropsychological testing on Employee, found no evidence of memory or processing speed deficits. Employer asserted Employee's headaches predated his employment with Employer as did his complaints of fatigue and other psychological issues.

Dr. Paul Pritchard, a neurologist at the Medical University of South Carolina, performed an independent medical examination of Employee on February 2, 2016, and reviewed Employee's medical records on behalf of Employer. Dr. Pritchard did not find evidence of encephalopathy in Employee and stated Employee's neurological exam was normal: "the neurological exam today was normal, including normal scores for orientation, memory, calculations, and language function [Employee] did not have findings to support a diagnosis of encephalopathy on today's exam."

The records of Dr. William Woodberry, who saw Employee in 2005, approximately four years before Employee began working for Employer, include the following: "[Employee] has had intermittent vertigo for the past four years. . . . He had the sudden onset of dizziness and feeling of imbalance, trouble walking because of that."

Dr. Roland Skinner, a neurologist, opined, in part, that Employee's headaches were tension headaches and noted: "I think a good bit of his problem may be analgesic rebound. He needs to completely stop intermittent Tylenol, Ibuprofen and Goody Powders."

Dr. Joseph Healy, another physician who examined Employee, opined Employee's exposure to VOCs in paint did impact his health, but as one of a number of other factors:

[M]y impression with this guy is that he is a heavy smoker, but to compound his pulmonary problems is his exposure to the VOCs and so he has two pulmonary insults. He has an abnormal blood gas which is essentially his oxygen level was just probably a little bit low, but his carbon dioxide level is too high, so he's retaining carbon dioxide, which you know, causes the brain to not totally function properly. It's a metabolic problem. But I do that think his exposure to the VOCs combined with his [metabolic problem] has caused him to have pulmonary problems which lead [to] other problems.

Dr. Healy also performed a sleep study in April 2016, which revealed "severe obstructive sleep apnea syndrome." Dr. Healy testified: "[H]e had severe sleep apnea,[1] and so, I mean, in anybody that has headaches, you got to correct your sleep, you got to correct breathing and then, too, it showed that he was a kicker."

In addition, Dr. White, Employee's neurologist, acknowledged in his deposition in 2016 that evidence of brain damage is difficult to show: "Not everything that we can evaluate or see in neurology can be assessed in the living patient." Dr. White further provided: "And since so many people are wanting objective evidence of problems where there's scant objective evidence, unfortunately at this time neuropsych[ological] testing is the best objective measure we have for evaluating patients with encephalopathic conditions." Dr. White also testified he did not know anything about the environment Employee worked in or the personal protective equipment he used. Dr. White noted his opinion was: "[b]ased on [Employee's] history and the fact that I feel that the constellation of symptoms is most consistent with a toxic exposure. . . . So I'm still waiting on the neuropsychological testing, which I think is going to give us a lot more information."

On June 19, 2015, Employee filed a claim with the Commission for benefits and medical treatment, asserting a date of injury of May 21, 2015. On October 1,

¹ Dr. Healy, in his deposition, explained sleep apnea: "what that means is [] that you have disruption at night in your breathing which typically is obstructive. You drop your oxygen levels which causes apneic episodes; you stop breathing."

² We interpret this as a possible reference to restless leg syndrome.

2015, Employee filed a second claim and requested a hearing before a single commissioner. In a third Form 50, filed in May 2016, Employee requested a hearing and sought benefits and medical treatment. After a hearing on August 31, 2016, the single commissioner denied medical and compensation benefits, finding the weight of the evidence did not support Employee's claims. On June 5, 2018, the Appellate Panel affirmed the single commissioner's order, adopting verbatim the single commissioner's findings of fact and conclusions of law. This appeal followed.

STANDARD OF REVIEW

"The findings of an administrative agency are presumed correct and will be set aside only if unsupported by substantial evidence." *Hall v. United Rentals, Inc.*, 371 S.C. 69, 79, 636 S.E.2d 876, 882 (Ct. App. 2006).

The Administrative Procedures Act (APA) provides a reviewing court "may reverse or modify the decision [of the Commission] if substantial rights of the appellant have been prejudiced because the administrative findings, inferences, conclusions, or decisions are . . . affected by other error of law [or] clearly erroneous in view of the reliable, probative, and substantial evidence on the whole record."

Frampton v. SCDNR, 432 S.C. 247, 256, 851 S.E.2d 714, 719 (Ct. App. 2020) (quoting S.C. Code Ann. § 1-23-380(5)(d), (e) (Supp. 2020)), cert. pending.

Our supreme court has defined substantial evidence as "not a mere scintilla of evidence nor the evidence viewed blindly from one side of the case, but . . . evidence which, considering the record as a whole, would allow reasonable minds to reach the conclusion that the administrative agency reached or must have reached in order to justify its action."

Id. at 257, 851 S.E.2d at 719 (quoting *Lark v. Bi-Lo, Inc.*, 276 S.C. 130, 135, 276 S.E.2d 304, 306 (1981)).

The final determination of witness credibility and the weight to be accorded evidence is reserved to the appellate panel. The possibility of drawing two inconsistent conclusions from the evidence does not prevent an administrative agency's findings from being supported by substantial evidence. Where there are conflicts in the evidence over a factual issue, the findings of the appellate panel are conclusive.

Bass v. Kenco Grp., 366 S.C. 450, 458, 622 S.E.2d 577, 581 (Ct. App. 2005) (internal citations omitted).

LAW/ANALYSIS

I. Abandonment of Issues on Appeal

As a threshold issue, Employer contends Employee abandoned two arguments on appeal: (1) his claims for injuries other than headaches—encephalopathy, memory loss, fatigue, confusion, and injuries to the brain and nervous system—and (2) assertions of error regarding the Commission's findings pursuant to sections 42-1-160, 42-11-10, and 42-1-172 of the South Carolina Code (2015). We disagree.

"Only issues raised and ruled upon by the commission are cognizable on appeal." *Smith v. NCCI, Inc.*, 319 S.C. 236, 256, 631 S.E.2d 268, 279 (Ct. App. 20016). "An unappealed ruling is the law of the case and requires affirmance." *Shirley's Iron Works v. City of Union*, 403 S.C. 560, 573, 743 S.E.2d 778, 785 (2013).

While we recognize Employee referenced headaches predominately in his arguments to the Appellate Panel and to this court, we disagree Employee limited his claims to headaches only. We find the testimony offered to the single commissioner included medical testimony related to all his claims of injury, and Employee thereafter requested the Appellate Panel review all of the single commissioner's findings and conclusions. We take note of the introductory statement in the June 5, 2018 decision of the Appellate Panel indicating Employee abandoned his claims for encephalopathy, brain damage, memory loss, fatigue, confusion, and injuries to the central nervous system and that Employee sought compensation and treatment for headaches. However, the findings of fact and

conclusions of law of the Appellate Panel's order encompass and address the broader scope of Employee's allegations and do not indicate Employee abandoned certain claims.

Employer also contends Employee abandoned his arguments on appeal regarding the Appellate Panel's findings pursuant to sections 42-1-160 (injury by accident), 42-11-10 (occupational disease), and 42-1-172 (repetitive trauma injury), and therefore, these findings are the law of the case. The Appellate Panel concluded Employee was not entitled to benefits because "the greater weight of the evidence" indicated Employee did not suffer a work-related accident, his alleged injures "d[id] not qualify as an 'occupational disease,'" and, his injuries "were not caused by a compensable 'repetitive trauma.'" In these findings, the Appellate Panel cited to the significant weight of evidence, specifically from Dr. Pritchard, Dr. Healy, Dr. Wagner, Dr. Lind, and Dr. Waid. On appeal to this court, Employee argues, to the contrary, substantial evidence did prove Employee was entitled to benefits for a work-related injury.

We find Employee sufficiently raised his issues on appeal, including symptoms other than headaches, as well as his contention the evidence supported a compensable work-related injury, and therefore, we will address the merits of Employee's issues on appeal.

II. Substantial Evidence

Employee maintains that the Record contains substantial evidence to prove his injuries were the result of his exposure to VOCs in the paints he used during his employment with Employer and it was error for the Commission to deny him benefits based on this substantial evidence. Employee asserts he was only required to prove by a preponderance of the evidence he was entitled to benefits, citing *Hutson v. South Carolina State Ports Authority*, 399 S.C. 381, 732 S.E.2d 500 (2012). Employer contends substantial evidence supported the Appellate Panel's finding Employee's headaches were not caused by his employment with Employer, citing multiple medical opinions in evidence.

We begin with the principle noted in *Hutson*: "an award may not rest upon surmise, conjecture, or speculation. Instead, '[an award] must be founded on evidence of sufficient substance to afford a reasonable basis for it." *Hutson*, 399 S.C. 381, 387, 732 S.E.2d 500, 503 (alteration by court) (citations omitted) (quoting *Wynn v. People's Nat. Gas Co. of S.C.*, 238 S.C. 1, 12, 118 S.E.2d 812,

818 (1961)). Additionally, "[t]he findings of an administrative agency are presumed correct and will be set aside only if unsupported by substantial evidence. It is not within our province to reverse findings of the appellate panel which are supported by substantial evidence." *Gadson v. Mikasa Corp.*, 368 S.C. 214, 222, 628 S.E.2d 262, 266 (Ct. App. 2006) (citation omitted).

The opinions of multiple medical professionals who examined and reviewed the records of Employee, including Dr. Pritchard, Dr. Healy, Dr. Wagner, Dr. Lind, and Dr. Waid, do not support Employee's claim he was injured from exposure to VOCs in paint while engaged in work for Employer. Further, the Appellate Panel gave little weight to the opinions of Dr. White "as they have no objective basis and they are otherwise contradicted by the overwhelming weight of the credible evidence in the record, including the opinions of the other neurologists who evaluated [Employee] and found him to have no evidence of any brain or other neurologic injury."

Dr. White opined VOCs caused Employee's chronic headaches and deficits and that Dr. Lind's neuropsychological testing confirmed his opinion. However, Dr. White also admitted an occupational medicine physician or a toxicologist would be better able to provide such a diagnosis and he could not differentiate between Employee's exposure to VOCs working for Employer and Employee's exposure from other painting work. Further, neuropsychological testing revealed contradictory information, including that Employee did not suffer from any memory deficits.

Thus, the Record contains substantial evidence to support the decision of the Appellate Panel.

"Substantial evidence is evidence that, in viewing the record as a whole, would allow reasonable minds to reach the same conclusion that the [Appellate Panel] reached." *Lockridge v. Santens of Am., Inc.*, 344 S.C. 511, 515, 544 S.E.2d 842, 844 (Ct. App. 2001). "The possibility of drawing two inconsistent conclusions from the evidence does not prevent an administrative agency's finding from being supported by substantial evidence." *Lee v. Harborside Café*, 350 S.C. 74, 78, 564 S.E.2d 354, 356 (Ct. App. 2002).

Turner v. SCDHEC, 377 S.C. 540, 545-46, 661 S.E.2d 118, 121 (Ct. App. 2008).

We recognize finding the cause of chronic headaches is difficult, and it is unfortunate that Employee has suffered for so long. However, substantial evidence supports the decision of the Appellate Panel.

III. Cross-Examination of Witnesses

Employee contends the Commission erred as a matter of law in denying his due process right of cross-examination because the single commissioner allowed into evidence the reports of Dr. Pritchard, Dr. Wagner, Dr. Waid, and Dr. Eagerton. Employee asserts because the Commission did not issue subpoenas for these witnesses to testify at the hearing and did not exclude the evidence, a violation of Regulation 67-612(F) of the South Carolina Code (2012) occurred and Employee was denied the right to cross-examine these witnesses. Employee also states he received the APA submissions of Employer containing the reports on February 16, 2016, less than fifteen days before the hearing before the single commissioner, first scheduled for February 24, 2016, implying he was prejudiced by this timing. We disagree.

Section 1-23-330 of the South Carolina Code (2005), states: "[a]ny party may conduct cross-examination." Regulation 67-611(B)(1) of the South Carolina Code (Supp. 2020) provides:

[t]he moving party must provide the Form 58 and proof of service to the opposing party at least fifteen days before a scheduled hearing. The Form 58 must...set forth the names and addresses of persons known to the parties or counsel to be witnesses concerning the facts of the case and indicate whether or not written or recorded statements...have been taken from any witness....

Regulation 67-612(B) of the South Carolina Code (2012) provides:

[a] written expert's report to be admitted as evidence at the hearing must be provided to the opposing party as follows:

- (1) The moving party must provide the report to the opposing party at least fifteen days before the scheduled hearing.
- (2) The non-moving party must provide to the moving party any report not provided by the moving party at least ten days before the scheduled hearing.

Further, "[a]ny report submitted to the opposing party . . . shall be submitted as an APA exhibit at the hearing." Regulation 67-612(D), S.C. Code. The regulation also establishes "[i]f the parties consent to the admission of a report, then the Hearing Commissioner shall receive such report into evidence without regard as to whether the parties have complied with this section." Regulation 67-612(F).

In *Gadson*, this court ruled that a doctor's report was admissible even though the opposing party chose not to subpoena the witness to appear at the hearing, nor to depose the witness:

Hutchinson's report was properly filed as an APA submission and timely served on Mikasa. The regulations allow for APA submissions. Gadson complied with the regulations by giving notice. Further, it was clear from the APA submission and the Brief that the vocational expert would not be testifying live but a report would be submitted in lieu of live testimony. After the service of the Brief on Mikasa, defense counsel made no attempt to depose Hutchinson so as to challenge her credentials or expertise nor did he attempt to subpoena her to the hearing or to subpoena any additional qualifications he may have desired. Mikasa objected to the report at the hearing but made no request to depose Hutchinson at a later date. Moreover, the [APA] allows for submission of such a report. Thus, Hutchinson's report was admissible under the APA and Regulations 67-611 and 67-612.

368 S.C. 214, 227, 628 S.E.2d 262, 269.

We reject Employee's position he was denied due process because the Commission did not subpoena certain witnesses to the hearing before the single commissioner in violation of the regulations. Employee had the opportunity to cross-examine witnesses, either by subpoena or deposition. Furthermore, despite Employee's concerns he did not receive Employer's APA submissions until February 16, 2016, for the scheduled February 24, 2016 hearing, the hearing was rescheduled and did not take place until August 31, 2016, seven months later. Employee had ample time to depose witnesses or subpoena witnesses to the hearing. Employee failed to take advantage of his right to cross-examine these witnesses whose reports were included in the APA submissions of Employer. Accordingly, the Commission did not err in allowing the introduction of the written reports of Dr. Pritchard, Dr. Wagner, Dr. Waid, and Dr. Eagerton.

IV. Findings of Fact

Employee contends the Commission erred because the single commissioner failed to make a finding of fact on an essential issue—whether Employee was entitled to temporary total disability benefits and medical care until he reached maximum medical improvement (MMI). Employee asserts Dr. Healy opined Employee had not reached MMI and therefore Employee sought temporary total disability benefits and medical care until he reached MMI. Employee faults Employer's drafting of a second proposed order which included a finding of fact on this issue, but asserts this issue was not addressed by the single commissioner at the hearing. We disagree.

Employee cites to *Drake v. Raybestos-Manhattan*, *Inc.*, 241 S.C. 116, 127 S.E.2d 288 (1962), in support of his argument. The *Drake* decision held in part:

The duty to determine the factual issues is placed solely on the Commission, and neither this Court, nor the Circuit Court, has authority to determine factual issues, except in jurisdictional matters. This duty on the part of the Commission requires that, not only must findings of fact be made upon the essential factual issues, but that they be sufficiently definite and detailed to enable the appellate court to properly determine whether the findings of fact are supported by the evidence and

whether the law has been properly applied to those findings.

Id. at 123, 127 S.E.2d at 292.

"The Appellate Panel's findings must be sufficiently detailed to enable the reviewing court to determine whether the findings are supported by the evidence." *Turner*, 377 S.C. at 544, 661 S.E.2d at 120.

The decision of the single commissioner did specifically include a finding Employee was not entitled to temporary or permanent disability benefits, nor medical care or treatment, because Employee did not suffer a workplace incident causally-related to his employment based on the greater weight of the evidence. The Appellate Panel affirmed the single commissioner and repeated in its conclusions of law the same findings: "[Employee] is not entitled to any medical benefits, as the greater weight of the evidence indicates that the claimant does not require any medical care or treatment as a result of any alleged workplace accident or exposure and any alleged period of disability is otherwise not causally-related to his employment." Furthermore, the Appellate Panel determined Employee "is not entitled to any temporary or permanent disability benefits, as the greater weight of the evidence indicates that [Employee] does not have any loss of wage-earning capacity as a result of any alleged workplace accident or exposure " The Appellate Panel expressly stated its findings were based upon Dr. Healy's deposition testimony which established he "believed that alleged VOC exposure was merely 'contributory' and he could not state with any certainty what was causing the underlying pulmonary problems he felt were causing [Employee's] headaches and fatigue and would, instead, defer to a pulmonologist." Furthermore, the Appellate Panel noted "Dr. Healy testified that he could not find any neurological cause for [Employee's] symptoms," and instead referred Employee to a pulmonologist, a cardiologist and an ophthalmologist.

Accordingly, the Appellate Panel did not err in making findings of fact and conclusions of law regarding Employee's claims, and they are "sufficiently definite and detailed to enable the appellate court to properly determine whether the findings of fact are supported by the evidence," as required under the standard set forth in *Drake*.

V. Proper Notice of Evidence

Employee asserts the Commission erred in considering evidence from Dr. Pritchard because Employee was not given proper notice of Employer's communication with Dr. Pritchard in violation of section 42-15-95 of the South Carolina Code (2015). Employer asserts Employer communicated with Dr. Pritchard before Employee was notified and Employer failed to provide Employee with the records Employer gave to Dr. Pritchard in accordance with section 42-15-95. More specifically, Employee contends Employer communicated with Dr. Pritchard on December 8, 2015, and sent him voluminous records in advance of his examination of Employee. Employee asserts he had no knowledge of the communication until January 19, 2016, and he was not given a copy of the records provided to Dr. Pritchard until two days after Dr. Pritchard examined Employee on February 2, 2016. Employee asserts that even though he participated in Dr. Pritchard's deposition, Employer violated section 42-15-95, and thus Dr. Pritchard's report and deposition should not have been admitted into evidence. We disagree.

Section 42-15-95(B) states an employee "must be"

- (1) notified by the employer, carrier, or its representative requesting the discussion or communication with the health care provider in a timely fashion, in writing or orally, of the discussion or communication and may attend and participate. This notification must occur prior to the actual discussion or communication if the health care provider knows the discussion or communication will occur in the near future;
- (2) advised by the employer, carrier, or its representative requesting the discussion or communication with the health care provider of the nature of the discussion or communication prior to the discussion or communication; and
- (3) provided with a copy of the written questions at the same time the questions are submitted to the health care

provider. The employee also must be provided with a copy of the response by the health care provider.

We find the substantial rights of Employee were not prejudiced by Employer's actions and find no error by the Commission in admitting Dr. Pritchard's report and deposition. The Commission is imbued with the authority to consider all medical evidence and give it the weight it deems appropriate. While we acknowledge Employer failed to communicate with Employee pursuant to section 42-15-95(B), Employee agreed to the examination by Dr. Pritchard, participated in the deposition of Dr. Pritchard, and received the report of Dr. Pritchard seven months before the rescheduled hearing date. We find the substantial rights of Employee were not prejudiced. Therefore, we decline to reverse or modify the Commission's decision. See section 1-23-380(5) of the S.C. Code (Supp. 2020) stating this court "may reverse or modify the decision [of the Commission] if substantial rights of the appellant have been prejudiced because the administrative findings, inferences, conclusions, or decisions are . . . in violation of . . . statutory provisions").

VI. Medical Evaluation of Dr. Pritchard

Employee contends the single commissioner "erred by ordering [Employee] to attend the evaluation by Dr. Pritchard and then basing its decision on that evaluation" without showing there were no qualified physicians in the Darlington area, because section 42-15-80 of the South Carolina Code (2015) mandates the examination of a claimant must be "at reasonable times and places, by a qualified physician or surgeon." Employee also contends a series of events caused his requested hearing date to be continued several times, and because of this, "[the single commissioner] based his decision almost entirely on the opinions of Dr. Pritchard [and] Dr. Eagerton." We disagree.

Section 42-15-80(A) states: "After an injury and so long as he claims compensation, the employee, if so requested by his employer or ordered by the commission, shall submit himself to examination, at reasonable times and places, by a qualified physician or surgeon designated and paid by the employer or the commission."

Employer asserts Employee's arguments are moot because "[Employee] actually attended the appointment [with Dr. Pritchard]," and thus "his arguments regarding

the propriety of the time and place of that appointment are now moot and of no consequence."

"The court does not concern itself with moot or speculative questions. An appellate court will not pass judgment on moot and academic questions; it will not adjudicate a matter when no actual controversy capable of specific relief exists." *Sloan v. Greenville County*, 380 S.C. 528, 535, 670 S.E.2d 663, 667 (Ct. App. 2009).

In light of the fact Employee attended the examination with Dr. Pritchard, we find this issue is moot and the Commission did not err in considering the report and deposition of Dr. Pritchard. Employee was offered transportation to and from Charleston, and based on Dr. Pritchard's credentials as the Program Director for Neurology at the Medical University of South Carolina and his board certifications in both neurology and clinical neurophysiology, it was not unreasonable for Employee to have to travel from Florence to Charleston.

VII. Reliance on the Opinion of Dr. Eagerton

Employee asserts the Appellate Panel erred in affirming the single commissioner's decision because the decision was based in part on the report of Dr. Eagerton, Ph.D., who is not a medical doctor. We disagree.

"The qualification of an expert witness and the admissibility of the expert's testimony are matters within the trial court's sound discretion." *Gadson*, 368 S.C. at 228, 628 S.E.2d at 269.

The party offering the expert has the burden of showing the witness possesses the necessary learning, skill, or practical experience to enable the witness to give opinion testimony. Generally, however, defects in the amount and quality of the expert's education or experience go to the weight to be accorded the expert's testimony and not to its admissibility.

Id. at 228-29, 628 S.E.2d at 270 (internal citation omitted).

The introduction of Dr. Eagerton's report was appropriate and proper, and the single commissioner and Appellate Panel did not err in considering it. Beginning with Employee's own doctor, Dr. White, it became evident that to provide a diagnosis, Employee should be seen by a psychologist in an attempt to provide objective evidence, and Employee was examined by Dr. Lind, also a Ph.D. and not an M.D., whose report was considered by the Commission. We find no error in the Commission's consideration of the opinion of Dr. Eagerton.

VIII. Findings of Fact Pursuant to Regulation 67-709(E)

Employee argues the Appellate Panel's order violated Regulation 67-709(E) of the South Carolina Code (2012). We disagree.

Regulation 67-709(E) provides:

A Hearing Commissioner's finding of fact or conclusion of law subject to review by the Commission may be modified by the entry of the review panel's order making a new finding of fact, conclusion of law, or modifying the Hearing Commissioner's finding of fact or conclusion of law.

- (1) On review, a vote to affirm and modify is deemed a vote to affirm, or a vote to reverse and modify is deemed a vote to reverse.
- (2) The Commissioners, together, shall agree on a modification if any and record their findings of fact and conclusions of law on a vote sheet.

Regulation 67-709(E).

A party who has exhausted all administrative remedies available within the agency and who is aggrieved by a final decision in a contested case is entitled to judicial review pursuant to this article and Article 1.... (5) The court may not substitute its judgment for the judgment of the agency as to the weight of the evidence on questions

of fact. . . . The court may reverse or modify the decision if substantial rights of the appellant have been prejudiced because the administrative findings, inferences, conclusions, or decisions are: . . . (a) in violation of constitutional or statutory provisions.

S.C. Code § 1-23-380 (Supp. 2020).

Employee argues the Appellate Panel "erred as a matter of law by issuing an order contrary to its decision." Employee argues, pursuant to regulation 67-709(E)(2), the Appellate Panel commissioners must record their vote as to any modifications of the single commissioner's findings and conclusions with a vote sheet. Employee asserts Employer prepared an order for the Appellate Panel that contained "factual and legal arguments and positions outside of the Commission's Decision which was simply to affirm." Employee appears to argue the Appellate Panel modified the single commissioner's findings of fact and conclusions of law, asserting such an order is not appropriate under regulation 67-709(E) without a vote sheet. Employee references summarily section 1-23-380, but does not indicate what if any modifications the Appellate Panel made to the single commissioner's order that would require a vote sheet.

We find no merit in Employee's argument. The Appellate Panel did not err in its June 5, 2018 order. The Appellate Panel expressly adopted "verbatim" the single commissioner's findings of fact and conclusions of law and affirmed the order of the single commissioner "in its entirety."

CONCLUSION

With genuine empathy for Employee who reports chronic headaches and other ailments, we affirm the decision of the Appellate Panel. We recognize this is a distressing case in which Employee is obviously in pain almost every day of his life; however, Employee did not prove he suffered a compensable, work-related injury at Employer's workplace. Employee did not prove an injury by accident, repetitive trauma, or occupational disease. The Appellate Panel's decision is supported by substantial evidence, and the Appellate Panel did not err as a matter of law regarding the introduction of evidence and handling of the procedural matters raised on appeal. Accordingly, the Appellate Panel's decision is

AFFIRMED.

GEATHERS and MCDONALD, JJ., concur.